Title I Fiscal Responsibilities

Preparing for a Title I Audit ...

Are You Fiscally Compliant?

Presented by:
New Jersey Department of Education
Office of Compliance Investigation
Single/Grants Audit Unit

Introduction

- What is needed to be in compliance with Title I?
 - Title I Laws
 - OMB Circular A-87, Attachment B
 - EDGAR (Education Department General Administrative Regulations)
 - OMB Circular A-133, Compliance Supplement

Where to Find the Research Material

- Title I Laws
 - No Child Left Behind
 - www.ed.gov/legislation/ESEA02/index.html
- OMB Circular A-87, Attachment B
 - www.whitehouse.gov/omb/circulars/a087/a087_2004.pdf
- EDGAR
 - http://www.ed.gov/policy/fund/reg/edgarReg/edgar.
 html
- Compliance Supplement (A-133)
 - http://www.whitehouse.gov/omb/circulars/a133_compliance/04/04toc.html

Board Minutes

What should be in my Board minutes?

Resolutions to:

- Apply for Funds (copy of budget statement)
- Accept the Funds

Board Minutes (continued)

What should be in my Board minutes?

- ✓ Appointment of Teachers
 - Name
 - Salary
 - > School
 - Funding Percentage for Each Program
- ✓ Appointment of Secretaries, Aides, Program Directors, etc.
 - Name
 - Salary
 - Work Location
 - Funding Percentage for Each Program

Final Expenditure Reports

- Must be consistent with budget (amendments filed through County Office)
- Must file separate final expense report for Carryover monies spent in current year
- CANNOT:
 - Move more than 10% of total funds or \$50,000, whichever is less, without State approval (filed through County Office)
 - Add a budget category without State approval (filed through County Office)
 - Carryover more than 15% of total amount received more than once every three years without State approval

- Fully-funded Salaries
 - Periodic certification signed at least semiannually
 - Signed by employee and supervisor

- Split-funded Salaries
 - Personnel activity reports
 - Signed by employee and supervisor
 - Must be an after-the-fact distribution of actual activity
 - Prepared at least monthly and must coincide with pay periods

Use of Paraprofessionals

Effective January 8, 2002 all newly appointed paraprofessionals must:

- Have at least an Associates Degree or
- Have two years of college or
- Pass a State administrated exam on readiness
- Note: All existing paraprofessionals must obtain the degree within four years (2006)
- In a Schoolwide Program all paraprofessionals (not just Title I funded) must meet the above standards.

- General Purchases
 - Must have purchase orders
 - Must have account number on P.O.
 - Should indicate Title I purchases
 - Signed by Business Administrator
 - If split P.O., Title I should be easily identifiable

Equipment

- Maintain master inventory listing
 - Date, Serial Number, Model, Cost, Location
- Each school should maintain subsidiary listing
- All equipment should be labeled with "Title I" or equivalent tracking system
- Need to keep records for FIVE years past disposition (date needs to be on master list)

- Employee Benefits
 - TPAF/FICA reimbursement applies only to teachers' contracted salaries, supervisors and program directors
 - TPAF/FICA reimbursement report does not apply to aides, secretaries or clerical, stipends, substitute teachers or summer teachers
 - All other benefits based on actual cost, not budgeted percentages

 Employee Benefits – TPAF/FICA Reimbursement Report

| Salaries | Title 1 | Other Federal | Total | Rate | Total |
|-----------------------|------------|---------------|------------|-------|--------------|
| Contractual Salaries | 352,808.00 | - | | | |
| | 352,808.00 | - | 352,808.00 | 6.68% | 23,567.57 |
| | | | | | |
| Amounts subject to SS | 352,808.00 | - | 352,808.00 | 7.65% | 26,989.81 |
| Amounts only subject | | | - | 1.45% | - |
| To Medicare | | | | | |
| | 352,808.00 | | | | \$ 50,557.39 |

Policy Statements

Should have District Policies on:

- Maintenance of Effort
- Comparability
- Supplement vs. Supplant

Policy Statements

Maintenance of Effort

Current Expenditures (Not Including Capital Outlay)

Less: Community Services

Divided by: Average Daily Attendance

Compare to prior year (current year/prior year) and must be at least 90%

*** Must Be Done Annually ***

Policy Statements Maintenance of Effort Example

| FISCAL | CURRENT | COMMUNITY | | DAILY | PER |
|--------|----------------|-----------|------------------------------|------------|-----------------------|
| YEAR | EXPENDITURES | SERVICE | EXPENDITURES $(A) - (B) = C$ | ATTENDANCE | PUPIL (C) / (D)= E |
| 1999 | \$3,367,661.00 | \$0.00 | \$3,367,661.00 | 453.0 | \$ 7,434.13 |
| 2000 | \$4,700,145.00 | \$0.00 | \$4,700,145.00 | 465.0 | \$ 10,107.84 |

Calculation: $\frac{\$}{2000}$ $\frac{\$}{(E)}$ $\frac{10,107.84}{\$}$ $\frac{\$}{7,434.13}$ $\frac{135.97\%}{(must be > 90 \%)}$

Policy Statements

Comparability

- Compare Like-Kind Schools (Title 1 to Non-Title 1) or
- Compare Like-Kind Title 1 Schools to each other or
- Compare Like-Kind Grade Span Groupings (Elementary, Middle or High)

Policy Statements Comparability

The average number of students per instructional staff for Title I schools does not exceed 110 percent of the average of schools not participating in Title I programs;

or

Policy Statements

Comparability

The average instructional staff salary expenditure per student for Title I schools is at least 90 percent of the average of schools not participating in Title I programs.

Policy Statements

Components Needed for Comparability

- Short Form
 - Instructional staff only Full Time Staff Equivalent (FTE)
 - Pupils enrolled
 - Different sheets depending on if ALL schools are funded or if some are funded and some are not
- Long Form (if required)
 - District-wide salary scale
 - All employees at first range of scale

Supplement Not Supplant

Funds must be "supplemental" to local spending

Supplemental Defined:

"In the absence of federal funds, would funds have been spent (prior year funding is one distinguishing factor)"

Supplement Not Supplant

- If all students/classroom get items, district can't pay for Title I part out of Title I funds
- Items purchased should not be used by non-Title I students
- Presentations/Trips should not benefit non-Title I students
- Special rules apply to approved and implemented "Schoolwide Programs"

Schoolwide Programs

- MUST have approved plan that addresses all schoolwide issues
- Time sheets (USDOE unsure, but if blended, may not need them)
- If blending, then allocation of total school expenses comes after allowable expenses

Schoolwide Programs

- Approval on a school by school basis
- Key questions to be addressed:
 - Do the activities budgeted support the intent of the law? [Federal Register: July 2, 2004 (Volume 69, Number 127)]
 - Are supplemental services provided to the students enrolled in the school?

Frequently Asked Questions

- Time Sheets and Salaries
 - Substitutes USDOE is clarifying this issue but their feeling is no since they are paying for the same service twice
 - Multiple Federal Grants If someone works on multiple federal grants, must their salary be allocated to all the grants since it is one large federal pot of money – yes, since each is a separately funded program

Frequently Asked Questions

- Title I Set-Asides
 - Choice/SES If no Choice than all SES, If no SES, then all Choice, If both minimum 5% for each and 10% district option. May use state or local money to meet this obligation – just be able to verify
 - Teacher and Paraprofessional Qualifications Must set aside not less than 5% unless lesser amount is needed and can be documented that it is not needed. All teachers in Title I schools can benefit, not just Title I. May not use in Non-Title I schools.

Frequently Asked Questions

- Title I Set-Asides
 - Parental Involvement Must show that at least 1% was spent on grants over \$500,000. Be able to document all parental involvement activities
 - Professional Development Must set-aside 10% if school is identified as in need of improvement.
 - If Parental Involvement or Professional Development reserved, then proportional amount for nonpublic (Regulations 200.65(a))

- Personnel not listed in board minutes (with Title I percentage) for current year and carryover
- Lack of time sheets (or signature of employees/supervisors)
- TPAF/FICA not being properly calculated
- Not performing Maintenance of Effort
- Not performing Comparability

- Lack of inventory records on a perpetual basis
- Equipment not being labeled
- Improper payroll distribution (not prorated)
- Purchase orders not indicating Title 1 (and adjusting entries to reclass amounts)
- Final expense reports not matching budgets

- Final expense reports not matching budgets for individual line items (adding a line without State approval)
- Policies not being updated for current law
- Supplanting on purchases of non-salaried items
- Not spending at the schools approved in the application

- Encumbering Funds prior to the start of the grant
- Not liquidating within 90 (ninety) days of the end of the grant

Conclusion

Remember:

"If you take the money, you are responsible for knowing the rules and regulations concerning the grant."

If you need further help contact:

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